

# **SCRUTINY BOARD (HEALTH AND WELL-BEING AND ADULT SOCIAL CARE)**

**FRIDAY, 22ND JULY, 2011**

**PRESENT:** Councillor L Mulherin in the Chair

Councillors S Armitage, K Bruce,  
J Chapman, A Hussain, W Hyde,  
J Illingworth, G Kirkland, G Wilkinson and  
S Varley

## **1 Chair's Opening Remarks**

The Chair welcomed all in attendance to the first Scrutiny Board (Health and Well-Being and Adult Social Care) meeting of the new municipal year.

## **2 Late Items**

The Chair agreed to accept the following item of late business:

- Supplementary information: Physical activity guidelines published by the Department of Health entitled 'Start Active, Stay Active' as circulated by Councillor J Illingworth (Agenda Item 9) (Minute 9 refers)

The document was not available at the time of the agenda despatch.

## **3 Declarations of Interest**

The following personal declarations of interest were made at the meeting:-

- Councillor S Armitage in her capacity as Chair of the Federation of West Leeds Neighbourhood Network Scheme and of the fact that one of the residential homes was in her ward (Agenda Item 10) (Minute 10 refers)
- Councillor K Bruce in view of the fact that one of the day care centres and one of the care homes was in her ward (Agenda Item 10) (Minute 10 refers)
- Councillor S Varley in view of the fact that Knowle Manor was in her ward (Agenda Item 10) (Minute 10 refers)
- Councillor G Kirkland in view of the fact that Spring Gardens was in his ward; Kirkland House shared the boundary of his ward and Otley Clinic was also in his ward (Agenda Item 10) (Minute 10 refers)
- Councillor W Hyde in his capacity as Chair of the Federation of East Leeds Neighbourhood Network Scheme (Agenda Item 10) (Minute 10 refers)
- Councillor J Illingworth in view of him having a family member in long term residential care (Agenda Item 10) (Minute 10 refers)

#### **4 Apologies for Absence and Notification of Substitutes**

Apologies for absence were submitted on behalf of Councillor G Latty and Councillor A McKenna.

Notification had been received for Councillor G Wilkinson to substitute for Councillor G Latty.

#### **5 Minutes of the Previous Meetings**

##### **RESOLVED –**

- a) That, subject to the addition of Councillor J Chapman to the list of apologies, the minutes of the meeting of the Scrutiny Board (Adult Social Care) held on 13<sup>th</sup> April 2011 be confirmed as a correct record.
- b) That the minutes of the meeting of the Scrutiny Board (Health) held on 26<sup>th</sup> April 2011 be confirmed as a correct record.

#### **6 Matters Arising from the Minutes**

- a) Dermatology Services in Leeds – Scrutiny Board (Health) – 26<sup>th</sup> April 2011 (Minute 105 refers)

Councillor G Kirkland referred to the above issue and conveyed his concerns about the lack of patient parking available at Chapel Allerton Hospital, and the immediate area, arising from the proposed move of Dermatology out-patients from Leeds General Infirmary to Chapel Allerton Hospital.

Following a brief discussion, the Chair agreed to write to the Chief Executive (NHS) Trust raising the above concerns.

#### **7 Changes to the Council's Constitution in relation to Scrutiny**

The Head of Scrutiny and Member Development submitted a report providing the Board with information on recent amendments to the Council's Constitution, as agreed by Council on 26 May 2011, which directly related to and/or impacted on the work of Scrutiny Boards. The more significant amendments made to the Council's Constitution in relation to the Overview and Scrutiny function were summarised in the report.

The Board's Principal Scrutiny Adviser presented the key issues highlighted in the report and addressed specific points of clarification identified by the Scrutiny Board.

Members of the Board were informed of the following main changes:

- Specific reference to the appointment of Scrutiny Chairs, to ensure that Group spokespersons were not appointed to Chair a Scrutiny Board that corresponds to the same portfolio

- The establishment of 5 themed Scrutiny Boards that reflected the City Priorities, with a sixth Scrutiny Board focused on Resources and Council Services
- Changes to the Call-In process – this included the requirement to consider the financial consequences of calling in a decision. This would be part of the required pre Call In discussion with the relevant Director or Executive Board Member. It was also noted that any Scrutiny Board Member can be a signatory to a Call In, even if they were a member of the Scrutiny Board considering the Call In

**RESOLVED –** That the amendments to the Council's Constitution as outlined in the report be noted.

## **8 Co-opted Members**

The Head of Scrutiny and Member Development submitted a report seeking the Board's formal consideration for the appointment of co-opted members. Reference was made to the provision in the Council's Constitution for the appointment of co-opted members.

The Board's Principal Scrutiny Adviser presented the key issues highlighted in the report and addressed specific points of clarification identified by the Scrutiny Board. It was highlighted that co-optees of the previous Scrutiny Board (Adult Social Care) and Scrutiny Board (Health) had been contacted and asked to confirm (or otherwise) their willingness to be considered for a similar appointment to the new Scrutiny Board. Details of those that had expressed an interest were provided to the Board.

Members discussed the different options for co-opting members to the Board including appointing co-opted Members for the duration of the Municipal Year or making ad-hoc appointments to provide specialist support and advice on specific inquiries.

**RESOLVED –**

- a) That the contents of the report be noted.
- b) That the Board appoint the following co-optees for the duration of the 2011/12 municipal year:
  - Ms Joy Fisher – Alliance of Service Experts
  - Sally Morgan – Equality Issues
  - Two co-optees from Leeds LINK (to be nominated by the LINK Steering Group)

## **9 Sources of work and areas of priority for the Scrutiny Board**

To assist the Board in effectively managing its workload for the forthcoming Municipal Year, the Head of Scrutiny and Member Development submitted a report providing information and guidance on potential sources of work and areas of priority within the terms of reference.

Appended to the report were copies of the following documents for the information/comment of the meeting:-

- Scrutiny Board (Health and Well-being and Adult Social Care) –Terms of Reference (Appendix 1 refers)
- Health and Wellbeing City Priority Plan 2011 to 2015 (Appendix 2 refers)
- Executive Board - Minutes of a Meeting held on 22<sup>nd</sup> June 2011 (Appendix 3 refers)
- Forward Plan of Key Decisions relevant to Health and Wellbeing and Adult Social care Scrutiny Board – 1<sup>st</sup> July 2011 - 31<sup>st</sup> October 2011 (Appendix 4 refers)
- Fair Society, Healthy Lives – The Marmot Review – Executive Summary (Appendix 5 refers)
- Leeds Health Profile – 2011 (Appendix 6 refers)
- Leeds Smoking Profile (Appendix 7 refers)
- Overview of Leeds Health and Social Care Transformation Programme (Appendix 8 refers)

The following representatives were in attendance for this item:

- Councillor Lucinda Yeadon – Executive Board Member for Adult Health and Social Care - Leeds City Council
- Dennis Holmes (Deputy Director Strategic Commissioning) – Leeds City Council, Adult Social Services
- Dr Ian Cameron (Joint Director of Public Health) – NHS Leeds / Leeds City Council
- John Lawlor (Chief Executive) – NHS Leeds (attended from 11:00am (approx.))
- Chris Butler, Chief Executive, Leeds Partnerships NHS Foundation Trust (invited to join the meeting from the public gallery at 11:15am (approx.))

For ease of reference, the Chair invited the above representatives to provide a brief introduction/overview outlining key issues and priorities relevant to the work of the Scrutiny Board. The main points identified were detailed below:

#### Councillor L Yeadon

- Adult Social Care and the challenges associated with continuing to provide service within a significantly financially constrained environment
- Important role for the Scrutiny Board, building on the work of the previous two Boards
- The role and aims of the Residential Care Strategy
- Community Support Service (Home Care)
- Mental Health Day Services
- Adult Social Care Consultation

### Dennis Holmes

- Adult Social Care Consultation and consideration of what defines best practice
- Reducing hospital admissions and admissions into long-term care
- Local implications of the Dilnot Commission report on Funding of Care and Support

### Dr Ian Cameron

- Tobacco Control, with specific reference to the new Tobacco Control Strategy for Leeds. There was some concern raised that performance (nationally and locally) had 'flat lined'.
- Public Health reforms – with local authority responsibilities likely to commence from 2013
- Health Inequalities – with a potential focus on the Outcomes Frameworks for the NHS, Adult Social Care and Public Health

### John Lawlor

- NHS structural changes and local implications
- Work of the Health and Social Care Transformation Board – focusing on service delivery and re-design
- Integration of service delivery – health and social care services

### Chris Butler

- Mental Health services – identified as one of the Government's priorities through the publication of its new strategy 'No health without mental health: a cross-Government mental health outcomes strategy for people of all ages'. The strategy represented a major step forward in mainstreaming mental health and supporting the Government's aim of achieving parity of esteem between physical and mental health.
- Learning Disability services

The Board discussed the area identified above and agreed that any work around smoking should not be limited to over 18s and should include other areas such as smoking during pregnancy and preventing smoking in young people under the age of 18.

In relation to the additional information provided by Councillor Illingworth, the Board considered that this should be included in the wider consideration of health inequalities, which in the first instance would focus on the outcome frameworks (as suggested) and how these may impact on the City Priorities.

The Board also discussed the need to establish a working group to consider the future options for long term Residential and Day Care Services for Older

People and the outcomes of the public consultation – due to end on 5 August 2011 - prior to the Executive Board considering proposals in September 2011

**RESOLVED –**

- a) That the contents of the report and appendices be noted.
- b) That the following areas of priority be identified for the Scrutiny Board over the forthcoming municipal year:
  - Reducing smoking (expanding on the Board's Terms of Reference agreed by Council);
  - Service Change and Commissioning in Adult Social Care (as detailed in the Board's Terms of Reference agreed by Council);
  - Reducing avoidable admissions to hospital and care homes (as detailed in the Board's Terms of Reference agreed by Council);
  - The transformation of Health and Social Care Services (as detailed in the Board's Terms of Reference agreed by Council);
  - Consultation (across adult social care and health);
  - Health inequalities; and,
  - Leeds Crisis Centre (follow-up on the work from the previous Adult Social Care Scrutiny Board).

It was agreed that, in discussion with the Chair, the Principal Scrutiny Adviser would produce a more detailed work schedule for consideration by the Board.

- c) That approval be given to establishing a working group, open to all Members of the Scrutiny Board, to consider the future options for long term Residential and Day Care Services for Older People and the outcomes of the public consultation – due to end on 5 August 2011 - prior to the Executive Board considering proposals in September 2011.

**10 Future options for long term residential and day care services for older people**

The Director of Adult Social Services submitted a report updating Members on the programme of work by Adult Social Care to progress and implement the recommendations of Executive Board on the future requirements of older people's residential and day care services, agreed on 15 December 2010.

Appended to the report were copies of the following documents for the information/comment of the meeting:-

- Option Appraisal Outcome Schedule – at a glance (Appendix 1 refers)
- Older People's Futures; Residential and day care services (Appendix 2 refers)

The following representatives were in attendance for this item:

- Councillor Lucinda Yeadon – Executive Board Member for Adult Health and Social Care – Leeds City Council

- Dennis Holmes (Deputy Director Strategic Commissioning) – Leeds City Council, Adult Social Services

The Deputy Director Strategic Commissioning presented the key issues highlighted in the report and addressed specific points of clarification identified by the Scrutiny Board.

The Executive Member for Adult Health and Social Care outlined that in considering the provision of residential and day care services, account should be taken of the assessment process and subsequent eligibility criteria used by the Council. It was highlighted that since 2006, the Council provided services to those individuals assessed as having substantial and critical needs (using the nationally produced Fair Access to Care Services (FACS) guidance). Before 2006 the Council had provided services to a wider group of people. This was in contrast to a number of other local authorities that provided services to meet critical needs only. It was also highlighted that the Council continued to make significant investments in the Third Sector, aimed at providing preventative services and addressing the social needs of older people.

Members of the Board discussed and queried service user access / requests for access to residential and day care services. The Deputy Director Strategic Commissioning reinforced that assessments were made on an individual's needs and were not on the basis of accessing specific services, such as residential and/or day care services. Once an individual's needs had been assessed, the most appropriate services to meet those needs would be identified. This may include residential or day care services if appropriate, but may equally include other care / support services.

There was some discussion around recent occupancy levels / trends across the Council's residential care homes and the impact of increased levels of Direct Payments in lieu of directly provided services. It was suggested that such information might usefully be provided to the working group (established under the previous agenda item).

#### **RESOLVED –**

- a) That the contents of the report and appendices be noted.
- b) That the Deputy Director Strategic Commissioning be requested to provide details of the:
  - (i) Council's current assessment /eligibility criteria;
  - (ii) Current level/ trend of Direct Payments; and,
  - (iii) Current occupancy levels/ trends within the Council's residential care homes

(Councillor A Hussain left the meeting at 11.55am during discussions of the above item)

(Councillor G Wilkinson left the meeting at 12 noon during discussions of the above item)

(Councillor W Hyde left the meeting at 12.05pm during discussions of the above item)

## **11 Work schedule**

The Head of Scrutiny and Member Development submitted a report on the Board's work schedule for the forthcoming municipal year.

Appended to the report were copies of the following documents for the information/comment of the meeting:-

- Scrutiny Board (Health and Well-being and Adult Social Care) – Protocol between the Scrutiny Board and NHS Bodies in Leeds (Appendix 1 refers)
- Scrutiny Board (Health and Well-being and Adult Social Care) - Health Service Developments Working Group – Terms of Reference (Appendix 2 refers)

The Board's Principal Scrutiny Adviser presented the key issues highlighted in the report, reinforcing those areas identified earlier at the meeting (minute 9 refers) as the focus of the Boards work programme, and addressed specific points of clarification identified by the Scrutiny Board.

### **RESOLVED –**

- a) That the contents of the report and appendices be noted.
- b) That approval be given to the updated draft Protocol between the Scrutiny Board and NHS Bodies in Leeds (Appendix 1 refers).
- c) That approval be given to the draft Terms of Reference for the Health Service Developments Working Group (Appendix 2 refers) and the following dates of meetings in 2011/12:
  - 5 September 2011
  - 7 November 2011
  - 9 January 2012
  - 5 March 2012(All at 10am)
- d) That the Board's Principal Scrutiny Adviser, in consultation with the Chair, be requested to make arrangements for the working group established to consider the future options for long term Residential and Day Care Services for Older People to meet in August 2011 and to circulate via e-mail proposed meeting dates.

## **12 Date and Time of Next Meeting**

Wednesday 21<sup>st</sup> September 2011 at 10.00am (Pre meeting for Board Members at 9.30am)

(The meeting concluded at 12.20pm.)